PLANNING & DEVELOPMENT MEMORANDUM 09-23

June 25, 2009

TO: Honorable Mayor Kathleen M. Novak and City Council members

FROM: William Simmons, City Manager WWO

James Hayes, Director of Planning and Development H

Travis Reynolds, Senior Planner

SUBJECT: Panattoni Enhanced Sales Tax Incentive Program (ESTIP) agreement (Circuit

City building) CR-72

Background

Panattoni Development Company staff has recently approached staff regarding an amendment to their existing ESTIP agreement. In an attempt to refinance the existing debt on the property, the City worked with Panattoni to propose changes to the current agreement that would amend conditions regarding the amount of required maintained retail space that is open and actively engaged in business.

In July of 2006, City Council approved an ESTIP agreement with the Panattoni Development Company, LLC to aid in redevelopment and leasing of the former Mervyn's building in the Marketplace shopping center. The basic parameters of current the agreement are as follows:

- Required redevelopment of not less than 60,000 square feet of new retail space (completed in November, 2007).
- The agreement does not commence until January 1, 2010 and terminates on December 31, 2019.
- 50/50 sharing of the enhanced sales taxes with reimbursement paid quarterly to Panattoni.
- Maximum amount of enhanced sales tax to be reimbursed to Panattoni is \$2,905,098.00 over the duration of the agreement (10 years).

Panattoni is currently undertaking a restructuring of their debt associated with the property. In order to show the existing ESTIP agreement as an asset in the property's portfolio their lending company has indicated that they need to amend the current agreement to something that ensures that the agreement is still current under present conditions.

Analysis

Both the City and Panattoni concur that the current agreement is essentially not in "full force and effect" due to the vacancy of Circuit City in excess of 90 days. Panattoni is actively attempting to re-lease the property to a new retail tenant prior to the commencement of the sales tax incentive term, January 1, 2010.

Through negotiations with staff, a mutually beneficial agreement was reached and brought forward to the Council on June 11th, 2009. Panattoni representatives appeared before City Council to propose the alternative modification to the ESTIP agreement. The following conditions were generally agreed upon by the council and memorialized in the proposed amendment to the agreement:

- The Redeveloper shall maintain a minimum of 25,000 sq. ft. of retail sales tax generating space, open and actively engaged in business, subject to temporary closures not to exceed (30) days.
- No sharing of revenue will occur until sales tax revenue generated from the property is at least \$145,000.00 per year. Additionally, the Redeveloper must attain a quarterly sales tax revenue quota of \$36,250.00 to receive any sharing.
- Once the property achieves a minimum of 60,000 square feet of retail sales tax generating space, the enhanced sales tax sharing will revert to the terms of the original agreement and the minimum sales tax threshold shall no longer apply.

The resolution to approve the amendment to the ESTIP agreement and the exhibit containing the language of the amendment are attached. (ATTACHMENT A)

The original ESTIP agreement is also enclosed for purposes of reference. (ATTACHMENT B)

Staff Contact

If Council members have any comments or questions they may contact James Hayes at 303-450-8937, jhayes@northglenn.org or Travis Reynolds at 303-450-8836, <a href="mailto:travislage-travisl

SPONSORED BY: MAYOR NOVAK	
COUNCILMAN'S RESOLUTION	RESOLUTION NO.
No. <u>CR-72</u> Series of 2009	Series of 2009
A RESOLUTION APPROVING THE FIRST AN INCENTIVE PROGRAM AGREEMENT: RIBUILDING	
BE IT RESOLVED BY THE CITY COLORADO, THAT:	UNCIL OF THE CITY OF NORTHGLENN,
Section 1. The City Council hereby inc Resolution 06-93, Series of 2006, and finds and Enhanced Sales Tax Incentive Program Agreemer necessary and appropriate based on criteria set for Municipal Code:	nt: Renovation of Former Mervyn's Building is
Section 2. The First Amendment to Agreement: Renovation of Former Mervyn's Bu FRE Northglenn Retail, LLC, as to an undivided Jacque L. Kessinger, as to an undivided 42.33% i Northglenn, is hereby approved and the Mayor is City.	57.67% interest, and Charles L. Kessinger and interest, as tenants in common, and the City of
DATED at Northglenn, Colorado, this	day of, 2009.
	KATHLEEN M. NOVAK Mayor
ATTEST:	APPROVED AS TO FORM
JOHANNA SMALL, CMC City Clerk	COREY Y. HOFFMANN City Attorney

FIRST AMENDMENT TO ENHANCED SALES TAX INCENTIVE PROGRAM AGREEMENT: RENOVATION OF FORMER MERVYN'S BUILDING

THIS FIRST AMENDMENT TO ENHANCED SALES TAX INCENTIVE PROGRAM AGREEMENT (hereafter referred to as the "First Amendment") is made and executed this 25th day of June, 2009, by and between the CITY OF NORTHGLENN, COLORADO, a Colorado Home Rule municipal corporation, (hereafter referred to as the "City"), and NORTHGLENN RETAIL, LLC, a Delaware limited liability company, successor-in-interest to FRE Northglenn Retail, LLC, as to an undivided 57.67% interest, and CHARLES L. KESSINGER AND JACQUE L. KESSINGER, as to an undivided 42.33% interest, as tenants in common (hereafter referred to as the "Redeveloper").

WITNESSETH

WHEREAS, the City and Redeveloper previously entered into that Enhanced Sales Tax Incentive Program Agreement: Renovation of Former Mervyn's Building, dated October 12, 2006 (the "Original Agreement") regarding the redevelopment of the former Mervyn's Building, located at 10602 Melody Drive, Northglenn, Colorado (the "Property"); and

WHEREAS, based on unforeseen circumstances regarding the redevelopment of the Property, the Redeveloper has been unable to satisfy the conditions regarding the amount of required maintained retail space necessary in order for the Redeveloper to receive sales tax sharing pursuant to the Original Agreement;

WHEREAS, the parties agree that the basis for entering into the Original Agreement still exist, and that it is in the best interests of both the City and the Redeveloper to amend the Original Agreement regarding the amount of required maintained retail space necessary in order for the Redeveloper to receive sales tax sharing; and

WHEREAS, the parties therefore desire to enter into this First Amendment regarding the revised terms and conditions of such reimbursement.

NOW THEREFORE, the parties hereto, for themselves, their successors and assigns (to the extent this First Amendment is assignable, as specified hereinafter), in and for the consideration of the performance of the mutual covenants and promises set forth herein, the receipt and adequacy of which are hereby acknowledged, do hereby covenant and agree as follows:

- 1. Section 7 of the Original Agreement is amended to read as follows:
- 7. The obligations of the City under this ESTIP Agreement are specifically conditioned upon and made subject to the following contingencies:
 - a. Redeveloper shall, during the term of this ESTIP Agreement, which for purposes of this Agreement shall be from January 1, 2010,

through and including December 31, 2019, or upon receipt by Redeveloper of the amount of Two Million Nine Hundred Five Thousand Ninety-Eight Dollars (\$2,905,098.00), whichever first occurs, maintain not less than twenty-five thousand (25,000) square feet of retail sales tax generating retail space on the Property, open and actively engaged in business, subject to temporary closures not to exceed ninety (90) days in duration. Provided, however, notwithstanding compliance by the Redeveloper with the requirement of the minimum retail sales tax generating space provided herein, no sharing of "enhanced sales tax" shall commence until sales tax revenue generated from the Property to the City is at least Thirty-Six Thousand Two Hundred Fifty Dollars (\$36,250.00) (the "Floor") per calendar quarter, or approximate taxable retail sales of One Million Two Hundred Thousand Dollars (\$1,200,000.00) per calendar quarter. The Redeveloper shall be entitled to the sharing of enhanced sales tax for any quarter in which the Floor is attained in the preceding calendar quarter.

- b. If and upon the Property achieving a minimum of sixty thousand (60,000) square feet of retail sales tax generating retail space on the Property, open and actively engaged in business, the provisions regarding the Floor in subsection a. of this Section 7 shall be immediately terminated, and instead the "enhanced sales tax" sharing shall be subject to those provisions of the Original Agreement, it being the Parties intention that this First Amendment shall only be applicable until the Property achieves the minimum of sixty thousand (60,000) square feet of retail sales tax generating retail space on the Property, at which point the provisions of the Original Agreement shall once again be in full force and effect commencing in the quarter during which the minimum of sixty thousand (60,000) square feet of retail sales tax generating retail space on the Property in attained, subject to the limitations on term and amount set forth in subsection a. of this Section 7.
- 2. Except as herein amended, the Original Agreement shall remain in full force and effect.

DATED this day and date first above set forth.

THE CITY OF NORTHGLENN, COLORADO
Kathleen M. Novak, Mayor

ATTEST:			
Johanna Small, City Clerk			
APPROVED AS TO FORM:			
Corey Y. Hoffmann, City Attorney			
STATE OF COLORADO)		
COUNTY OF ADAMS) ss.)		
Subscribed, sworn to and acl Kathleen M. Novak as Mayor of the	knowledged before me this e City of Northglenn.	day of	2009, by
My commission expires:	,		
(SEAL)			
	Notary Public	2	
NORTHGLENN RETAIL, LLC, a Delaware limited liability compar successor-in-interest to FRE Northg	•		
By: Buck CO, LLC, a Colorado limited liability	company, Manager		
By: William J. Damrath, Sol	le Member		

STATE OF COLORADO)			
COUNTY OF) ss.)			
Subscribed, sworn to William J. Damrath, Sole M.				
My commission exp	ires:			
(SEAL)				
		Notary Pub	lic	
Charles L. Kessinger				
Jacque L. Kessinger				
STATE OF COLORADO)) ss.			
COUNTY OF)			
Subscribed, sworn to Charles L. Kessinger and Ja			day of	2009 by
My commission exp	ires:			
(SEAL)				
		Notary Pub	lic	

ATTACHMENT B

ENHANCED SALES TAX INCENTIVE PROGRAM AGREEMENT RENOVATION OF FORMER MERVYN'S BUILDING

THIS ENHANCED SALES TAX INCENTIVE PROGRAM AGREEMENT (hereafter referred to as the ("Renovation of the former Mervyn's Building ESTIP Agreement") is made and executed this 12th day of 2006, by and between the CITY OF NORTHGLENN, COLORADO, a Colorado Home Rule municipal corporation, (hereafter referred to as the "City"), and FRE NORTHGLENN RETAIL, LLC, a Delaware limited liability company, as to an undivided 57.67% interest and CHARLES L. KESSINGER and JACQUE L. KESSINGER as to an undivided 42.33% interest, as tenants in common (hereafter referred to collectively as the "Redeveloper").

WITNESSETH

WHEREAS, the Redeveloper has acquired certain real property in the City commonly described as the former Mervyn's Building, located at 10602 Melody Drive, Northglenn, Colorado (the "Property"); and

WHEREAS, the Redeveloper proposes to redevelop the Property as a multi-tenant retail facility which redevelopment will include the construction of certain public and private improvements generally described in the attached **Exhibit A**; and

WHEREAS, in entering into this ESTIP Agreement, the City Council of the City specifically finds that entering into this ESTIP Agreement will encourage the establishment or substantial expansion of retail sales tax generating businesses within the City; thereby stimulating the economy of and within the City; thereby providing employment for residents of the City and others; thereby expanding the goods available for purchase and consumption by residents of the City; and further increasing the sales taxes collected by the City; and

WHEREAS, the City Council finds that the redevelopment of the Property is necessary to promote the public welfare including the expansion of retail sales tax and/or seat tax generating business and expanded employment opportunities; and

WHEREAS, the City Council further finds that entering into this ESTIP Agreement shall provide a mechanism for the provision to the residents of the City of necessary public and private improvements at no cost or reduced cost to the residents and the government of the City; and

WHEREAS, the parties hereto wish to set forth in full their agreement as to the general nature and extent of the public and private improvements which shall be constructed and installed by the Redeveloper within and upon the Property, and the manner for and extent of the reimbursement to the Redeveloper for such construction and installation; and

WHEREAS, the parties wish to memorialize all aspects of their agreement as to the terms and conditions of such reimbursement in this ESTIP Agreement.

NOW THEREFORE, the parties hereto, for themselves, their successors and assigns (to the extent this ESTIP Agreement is assignable, as specified hereinafter), in and for the consideration of the performance of the mutual covenants and promises set forth herein, the receipt and adequacy of which are hereby acknowledged, do hereby covenant and agree as follows:

- 1. This ESTIP Agreement is entered into in compliance with the provisions of Article 12, Chapter 5 of the Northglenn Municipal Code.
- 2. The parties hereby mutually agree that Redeveloper shall construct, or cause to be constructed, certain public, public-related and private improvements within or adjacent to the Property. The specific location and extent of such public, public-related and private improvements has not yet been identified, but the parties covenant and agree that such improvements, as well as the additional employment opportunities and tax revenues to be generated by the redevelopment of the Property are significant benefits to the City and its residents, and that the reimbursements contemplated by this Agreement are for a valid and important public purpose. The City shall not be entitled to relief in the event that Redeveloper shall fail to construct said improvements; provided, however, that this ESTIP Agreement shall terminate and be of no further force or effect in the event the Redeveloper shall fail to commence construction of not less than Sixty Thousand (60,000) square feet of new retail sales tax generating retail space on or before one (1) year from the date of execution of this ESTIP Agreement.
- 3. The parties hereby mutually agree that the base amount of the City's three percent (3%) general sales tax (specifically excluding the one-half percent (1/2%) sales tax devoted to water acquisition) to be used in determining the "enhanced sales tax" to be shared hereunder is zero (0) since the Property will not have produced any sales tax for over one (1) year preceding its reopening as a retail sales tax generating facility. Pursuant to the provisions of Article 12 of Chapter 5 of the Municipal Code, all sales tax revenues collected from any and all businesses within the Property shall constitute "enhanced sales taxes" and shall be subject to division as specified herein.
- 4. The parties hereby agree that any and all "enhanced sales taxes" as defined in paragraph 3 above shall be subject to sharing by the City and the Redeveloper on a 50/50 basis, with fifty percent (50%) of said enhanced sales taxes being available to the City for use in its discretion, and fifty percent (50%) being reimbursed to the Redeveloper for the cost of the public, public-related and private improvements.
- 5. The parties agree that the maximum amount of "enhanced sales tax" revenue which is subject to distribution to the Redeveloper from sales within the Property hereunder shall be Two Million Nine Hundred Five Thousand Ninety-Eight Dollars (\$2,905,098.00), and that the "enhanced sales taxes" shall be shared commencing with sales taxes generated on the Property on or after January 1, 2010, and shall terminate on December 31, 2019. The parties specifically acknowledge and agree that whether or not the entire Two Million Nine Hundred Five Thousand Ninety-Eight Dollars (\$2,905,098.00) has been received by Redeveloper, this ESTIP Agreement shall terminate following division and payment of the sales tax increment through December 31, 2019. Likewise, the parties acknowledge and agree that receipt by Redeveloper of the entire Two Million Nine Hundred Five Thousand Ninety-Eight Dollars (\$2,905,098.00) prior to December 31, 2019, shall

terminate this ESTIP Agreement.

- 6. It shall be the duty of the City to undertake collection of all sales taxes generated within the Property, and thereafter to administer division and sharing thereof, in accordance with the provisions of Sections 5-12-7 and 5-12-8 of the City's Municipal Code. The parties agree that, for purposes of administration of this ESTIP Agreement, reimbursement to Redeveloper shall occur on a quarterly basis (i.e., January March, April June, July September, and October December). Reimbursements to Redeveloper shall be made within forty-five (45) days following the last day of each quarter and shall be calculated based upon all sales taxes paid to the City from businesses within the Property in the preceding quarter.
- 7. The obligations of the City under this ESTIP Agreement are specifically conditioned upon and made subject to the following contingencies:
 - a. Redeveloper shall complete construction of the improvements contemplated by this ESTIP Agreement no later than August 31, 2007.
 - b. Redeveloper shall, during the term of this ESTIP Agreement, maintain that not less than Sixty Thousand (60,000) square feet of retail sales tax generating retail space on the Property, open and actively engaged in business, subject to temporary closures not to exceed ninety (90) days in duration.

Should any of these contingencies not be satisfied on or before the date specified, this ESTIP Agreement shall terminate and be of no further force and effect.

- 8. The parties specifically acknowledge and agree that no undertaking on the part of the City to share "enhanced sales taxes" as specified herein constitutes a debt or obligation of the City within any constitutional or statutory provision. The City's obligations hereunder shall be subject to annual appropriation by the City Council unless and until approved by the City's electors.
- 9. Any and all undisbursed "enhanced sales tax" increment subject to sharing hereunder shall be escrowed in the event there is a legal challenge to the Enhanced Sales Tax Incentive Program in general or to this ESTIP Agreement. In the event of such a legal challenge, Redeveloper may continue to receive reimbursements under this Agreement if it posts a bond or other security, in a form acceptable to the City, for the full amount of such reimbursements. The City shall actively defend against any such legal challenge, and the Redeveloper may participate in such defense at its own cost and expense.
- 10. None of the obligations, benefits, and provisions of this ESTIP Agreement shall be assigned in whole or in any part without the express written authorization of the Northglenn City Council, except that this ESTIP Agreement shall run with ownership of the Property and Redeveloper's rights and obligations hereunder shall automatically transfer to grantees under any deeds conveying the Property. In addition, no third party may rely upon or enforce any provision of this ESTIP Agreement, the same being an agreement solely between the City and the Redeveloper, and its permitted assigns, and which agreement is made for the benefit of no other person or entity.

The preceding sentence notwithstanding, this Agreement and the Redeveloper's rights hereunder may be assigned to a company or companies, including, without limitation, any investors in the Property as long as Carl D. Panattoni and/or Jeff Pintar, directly or indirectly, have an ownership interest in the Property and/or any company owning an interest in the Property, and/or to a lender who holds a first deed of trust against the Property.

- This ESTIP Agreement shall be subject to amendment only by a written instrument 11. executed by each party. Any such amendment shall require the approval by the City Council of the City of Northglenn at a regular or special meeting of the City Council, and execution thereof by the Mayor and attestation by the City Clerk.
- Any written notices provided for or required in this ESTIP Agreement shall be 12. deemed delivered when either personally delivered or mailed, postage fully prepaid, certified or registered mail, return-receipt requested, to the parties at the following addresses:

To the City:

City Manager

City of Northglenn

11701 Community Center Drive

Northglenn, CO 80233

With a copy to:

Hayes, Phillips, Hoffmann & Carberry, P.C.

1350 Seventeenth Street, Suite 450

Denver, CO 80202

To the Redeveloper: c/o Panattoni Development Company, LLC

4601 DTC Boulevard, Suite 650

Denver, CO 80237 Attn: Will Damrath

With a copy to:

Panattoni Law Firm

8413 Jackson Road, Suite C

Sacramento, CA 95826

Attn: Peter E. von Elten, Esq.

DATED this day and date first above set forth.

THE CITY OF NORTHGLENN, COLORADO

ATTEST:					
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Diana L. Lentz, City Clerk					
APPROVED AS TO FORM:					
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Corey Y./Hoffmann, Lity Attorne	y				
STATE OF COLORADO)) ss.				
COUNTY OF ADAMS)	•			
Subscribed, sworn to and a by Kathleen M. Novak as Mayor of	acknowledged of the City of	before me this / Northglenn.	2th day of <u>C</u>	October,200)6
My commission expires: _	10/27	12008			
(SEAL)	·	QQ.	anne &	mull,	
		Notary Publi	ic /		

FRE NORTHGLENN RETAIL, LLC a Delaware limited liability company

Ву:	FIRST AMERICAN EX a Delaware limited liabi Sole Member		PANY, LLC,		
	By: Mary Kay Kenne	edy, V.P. and Cou	nsel		
STA	TE OF)			
COU	NTY OF) : ss.)			
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			Notary Public	c	
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County of	Santa Clara	ss.
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6	Signature of Document Signer No. 1	Signature of Document Signer No. 2 (if any)
		Subscribed and sworn to (or affirmed) before me on this
		(1) Mary Kay Kennedy Name of Signer,
		Personally known to me Proved to me on the basis of satisfactory evidence to be the person who appeared before me (.) (,) (and)
	MARIA G. BOONE	(2), Name of Signer
TANK OF THE PROPERTY OF THE PR	Commission # 1575250 Notary Public - California Santa Clara County My Comm. Expires May 29, 2009	 □ Personally known to me □ Proved to me on the basis of satisfactory evidence to be the person who appeared before me.)
		Maria S. Boone
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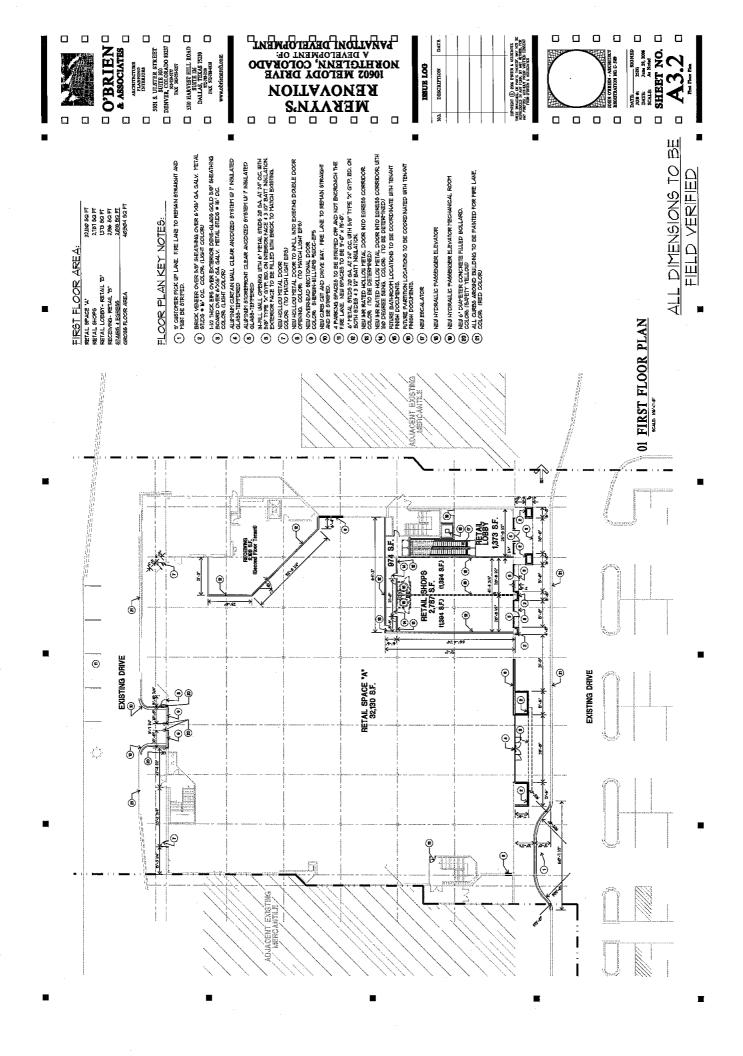
Charles L. Kessinger	
JACQUE L. KESSINGER	ine
STATE OF COUNTY OF)): ss.)
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My Commission Expires:	Notary Public
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CALIFORNIA ALL-PURPOSE ACKNOWLEDGMENT State of California County of Santa Cruz On Septender 29 2000, before me, personally appeared _ personally known to me proved to me on the basis of satisfactory evidence to be the (person(s) whose (ame(s) (slare subscribed to the within instrument and acknowledged to me that be/she/they executed the same in dis/her/their authorized PATRICIA LEE capacity(ies), and that by his/her/their Commission # 1503951 Notary Public - California signature(s) on the instrument the person(s), or Santa Cruz County the entity upon behalf of which the person(s) My Comm. Expires Aug 2, 2008 acted, executed the instrument. WITNESS my hand, and official seal. Place Notary Seal Above OPTIONAL : Though the information below is not required by law, it may prove valuable to persons relying on the document and could prevent fraudulent removal and reattachment of this form to another document. **Description of Attached Document** Title or Type of Document: enhance rale tal enclature fragiant lenovalum of former merry outlines

EXHIBIT A

SEE ATTACHED



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NORHTGLENM, COLORADO
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RETAIL SPACE "B"
RETAIL LOBBY- RETAIL "B"
COPTION AREAS
STAIRS & EGRESS
GROSS PLOOR AREA

SECOND FLOOR AREA:

SOSI & ULSTER STREET
SUITE 300
DENVER, COLORADO 8027

FLOOR PLAN KEY NOTES:

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DIMENSIONS TO FIELD VERIFIED

01 SECOND FLOOR PLAN

