

**PLANNING AND DEVELOPMENT DEPARTMENT  
MEMORANDUM 12-22**

**DATE:** July 9<sup>th</sup>, 2012  
**TO:** Honorable Mayor Joyce Downing and City Council Members  
**FROM:** William A. Simmons, City Manager *WAS*  
Brook Svoboda, Director of Planning and Development *BS*  
**SUBJECT:** CR-75 An IGA between the City of Northglenn and Adams County for Community Development Block Grant funds

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**BACKGROUND**

For purposes of CDBG funding, some Cities and Counties are entitled to an annual allocation of CDBG funds for having reached a certain population level. Counties which reach this population level are designated urban entitlement Counties. Adams County is an urban entitlement County. The City of Northglenn is not an entitlement City. However, HUD rules allow cities within an urban entitlement County to be included as part of the urban County for purposes of receiving CDBG funding if the County and City have in place an IGA to determine the use and allocation of CDBG funds.

The City of Northglenn has entered into a series of such IGA's with Adams County since 1986. By HUD rule, these agreements must be renewed every three years. The last full renewal occurred in 2010. The proposed IGA attached to CR-75 approves a proposed new IGA which will be effective for the years 2010, 2011, and 2012.

**BUDGET/TIME IMPLICATIONS:**

The City receives approximately \$200,000 each year in CDBG funding. If the IGA expires and no new agreement is approved CDBG funds for the City will no longer be certain.

**RECOMMENDATION**

Attached to the memorandum is CR-75, which approves an Intergovernmental Agreement (IGA) with Adams County for allocation and use of Department of Housing and Urban Development (HUD) Community Development Block Grant (CDBG) Funds for the years 2013, 2014, and 2015. Staff recommends that the Resolution be approved.

**STAFF REFERENCE**

Brook Svoboda, Director of Planning and Development [bsvoboda@northglenn.org](mailto:bsvoboda@northglenn.org) or 303.450.8937

**ATTACHMENTS**

CR-75 w/ IGA

SPONSORED BY: MAYOR DOWNING

COUNCILMAN'S RESOLUTION

RESOLUTION NO.

No. CR-75  
Series of 2012

\_\_\_\_\_  
Series of 2012

A RESOLUTION APPROVING AN INTERGOVERNMENTAL AGREEMENT BETWEEN THE ADAMS COUNTY BOARD OF COUNTY COMMISSIONERS AND THE CITY OF NORTHGLENN FOR THE COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF NORTHGLENN, COLORADO, THAT:

Section 1. The Intergovernmental Agreement between the Adams County Board of County Commissioners and the City of Northglenn for the conduct of the Community Development Block Grant Program, attached hereto as **Exhibit 1**, is hereby approved and the Mayor is authorized to execute same on behalf of the City.

DATED at Northglenn, Colorado, this \_\_\_\_\_ day of \_\_\_\_\_, 2012.

\_\_\_\_\_  
JOYCE DOWNING  
Mayor

ATTEST:

\_\_\_\_\_  
JOHANNA SMALL, CMC  
City Clerk

APPROVED AS TO FORM:

\_\_\_\_\_  
COREY Y. HOFFMANN  
City Attorney

**2013, 2014, 2015  
INTERGOVERNMENTAL AGREEMENT  
WITH THE CITY OF NORTHGLENN  
FOR THE CONDUCT  
OF THE COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

THIS INTERGOVERNMENTAL AGREEMENT (HEREAFTER, "Agreement") is made by and between the Board of County Commissioners of the County of Adams (HEREAFTER, "COUNTY"), State of Colorado, and the CITY of NORTHGLENN, (HEREAFTER, "CITY"), a home-rule municipality located in Adams County, State of Colorado. This same Agreement is being executed between the COUNTY and other governmental units within the COUNTY, including the CITIES of Brighton, Commerce City, Federal Heights, and the Town of Bennett that are participating in the Community Development Block Grant (CDBG) as part of the Urban County and Participating Jurisdiction, as further described hereunder. The COUNTY and the CITY may be referred to collectively as "PARTIES," and individually as "PARTY."

**RECITALS**

WHEREAS, in 1974 the U.S. Congress enacted the Housing and Community Development Act of 1974 (Act) thereby permitting and providing for the participation of the Federal government in a wide range of local housing and community development activities and programs, which activities and programs are administered by the U.S. Department of Housing and Urban Development ("HUD"); and

WHEREAS, the primary objective of Title I of the Act ("Act") is the development of viable urban communities by providing decent housing and a suitable living environment and the expansion of economic opportunities, mainly for persons of low and moderate-income. This objective is to be accomplished by providing financial assistance in the form of block grant funds to state and local governments for the conduct and administration of housing and community development activities and programs as contemplated under the Act via the CDBG program; and

WHEREAS, HUD rules and regulations governing the CDBG Program, as published in 24 C.F.R., Volume 3, Subtitle B, Chapter V, Part 570 ("CDBG Regulations"), provide that a county must qualify as an "Urban County," as defined therein, and submit to HUD an annual request for funding in the form of a Five-Year (05) Consolidated Plan ("Con Plan") and an Annual Action Plan ("AAP") or a five (5) year Consolidated Plan with an Annual Action Plan component ("CPAAP"). The cities and units of local government within an Urban County may be included in the Urban County by intergovernmental or cooperative agreement and may thereby be included in the Urban County's CDBG Program; and

WHEREAS, Adams County has qualified as an Urban County since 1986 for Federal fiscal years, 1986-1988, 1989-1991, 1992-1994, 1995-1997, 1998-2000, 2001-2003, 2004-2006, 2007-2009, and 2010-2012 and wishes to retain Urban County classification for 2013 -2015 and future years; and

WHEREAS, rules and regulation to qualify or re-qualify as an Urban County are published annually and the notice for the Federal fiscal years 2013-2015 are published in HUD Notice CPD-11-02, "Instructions for Urban County Qualification for Participation in the Community Development Block Grant (CDBG) Program for Fiscal Years ("FYs") 2013-2015"; and

WHEREAS, HUD has determined that the COUNTY is authorized to undertake essential community development activities in its unincorporated areas that are necessary to qualify as an Urban County to



receive funds from HUD by annual grant agreement. This determination is based on the authority granted the COUNTY pursuant to §§ 29-3-101 to 123, §§ 30-11-101 to 107; §§ 30-20-301 to 310; and §§ 30-20-401 to 422, Colorado Revised Statutes (C.R.S.), as amended; and

WHEREAS, it is recognized that the COUNTY does not have independent legal authority to conduct some kinds of community development and housing assistance activities within the boundaries of the CITY and, therefore, its ability to conduct the CDBG Program in the CITY is limited. Accordingly, in order for the CITY to be considered a part of the Urban County and be included in the County's annual requests to HUD for CDBG Program funds, CDBG regulations require that the CITY and the COUNTY enter into a cooperation agreement wherein the CITY authorizes and agrees to cooperate with the COUNTY to undertake or to assist in the undertaking of essential community development and housing assistance activities within the boundaries of the CITY, as may be approved and authorized in the COUNTY's annual grant agreements with HUD; and

WHEREAS, pursuant to Colo. Const. art. XIV, § 18 and § 29-1-203, C.R.S., as amended, the COUNTY and the CITY are expressly authorized to cooperate and contract with each other for any function, service, or facility lawfully authorized to each; and

WHEREAS, the COUNTY and CITY have determined that it would be mutually beneficial and in the public interest to enter into this Agreement.

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## AGREEMENT

NOW, THEREFORE, in consideration of the mutual covenants and promises herein set forth, the sufficiency of which is hereby acknowledged, the COUNTY and the CITY agree as follows:

### I. TERM OF THE AGREEMENT

This Agreement covers the CDBG Entitlement program. The initial term of this Agreement shall be for three (3) program years, beginning **March 1, 2013**, ending **February 28, 2016**. Funding for this Agreement is based on Federal fiscal years, which begin October 1<sup>st</sup> and end September 30<sup>th</sup> of the following year.

This Agreement shall automatically be renewed for an additional three (3) year term unless either party provides written notice that it elects not to participate in a new qualification period. By the date specified in HUD's Urban County qualification notice for the next qualification period, the COUNTY shall provide notice to the CITY of its right not to participate in the additional term, pursuant to applicable HUD regulations. Any changes to this Agreement required pursuant to HUD's Urban County Qualification Notice shall be made by written amendment to this Agreement, which shall be mutually agreed upon and executed by both Parties hereto and submitted to HUD.

This Agreement shall remain in effect until the CDBG funds and Program Income ("PI") received with respect to activities carried out during the three-year qualification period and any applicable successive qualification periods pursuant to renewals of the Agreement are expended and the funded activities completed, and the COUNTY and the CITY cannot terminate or withdraw from the Agreement while it remains in effect.

### II. RESPONSIBILITIES OF THE CITY

- A. City and County Cooperation.** The CITY will cooperate and work with the COUNTY in the preparation of detailed projects and other activities to be conducted or performed within the CITY during the Federal fiscal years during which this Agreement is in effect. The CITY will also cooperate with the COUNTY, and the COUNTY will cooperate with the CITY, to undertake or assist in undertaking community renewal and lower income housing assistance activities, specifically urban renewal and publicly-assisted housing. The finalized projects and activities will be included in the COUNTY's AAP when required, annually. The CITY understands and agrees, however, that the COUNTY shall have final responsibility for the selection of all projects and activities to be included in the grant requests and the submission of requests. The CITY shall cooperate fully with the COUNTY in all CDBG Program efforts planned and performed hereunder and does hereby allow and permit the COUNTY to undertake or assist in undertaking essential community development and housing assistance activities within the CITY as may be approved and authorized in the COUNTY's CDBG Plans, Agreements and/or Contracts, including the AAP, when required.
- B. Delegation of Administrative and Supervisory Control.** The CITY acknowledges that the COUNTY is ultimately responsible to HUD for the supervision and administration of any funds received by the Urban County or Participating Jurisdiction under the CDBG Program. However, to the extent authorized by law, the COUNTY hereby delegates to the CITY responsibility for the supervision, administration, and expenditure of any funds it is allocated pursuant to this



Agreement. The CITY hereby expressly agrees to independently supervise, administer, and spend such funds in compliance with this Agreement, CDBG Regulations, and the AAP.

- C. **Subrecipient Agreements.** Pursuant to CDBG Regulations, as published in 24 C.F.R. Volume 3, Subtitle B, Chapter V, Part 570.501(b), the CITY is subject to the same requirements applicable to “subrecipients,” including the requirement of a written agreement as set forth in 24 C.F.R. Volume 3, Subtitle B, Chapter V, Part 570.503. This Agreement shall be used as the subrecipient agreement for each of the individual projects approved during the time this Agreement is in effect. Additionally, the COUNTY shall use Sub-recipient Agreements for all projects administered on behalf of the CITY and shall notify the CITY of individual project and/or activity COUNTY approvals. The Agreements may contain the Project Name, Project Purpose, Scope of Service, Project Description, Performance Measures, Staffing and Description of System Delivery, Project Budget, Time of Performance, Reporting Requirements, Labor Standards requirements (if any), Environmental Review Requirements and other Financial Information. This Agreement shall govern such elements as PI, Reversion of Assets, Records, Reports and Asset Management.
- D. **Project Timelines.** The CITY shall submit to the COUNTY, no less frequent than annually, formal CITY proposals, including a timeline and budget for each project or activity. The timeline shall specify the length of time needed for each phase through the completion of the project or activity. The CITY shall comply and/or require its contractors and/or sub-contractors to comply with the timelines submitted and the CITY shall allocate the funds received hereunder accordingly. The CITY understands that failure to comply with the timelines may result in cancellation of a project or activity and/or the loss of CDBG funding, unless the COUNTY determines that extenuating circumstances beyond the CITY's/CITY's control exist, permitting the project to proceed and be completed in a reasonable time. The timeline for a project or activity shall commence when the COUNTY provides written notification to the CITY of proposal/project/activity approval and authorization by the COUNTY and/or HUD and a fully executed Agreement. Unobligated or unexpended funds not used by the CITY shall be transferred to the allocation formula for redistribution. The COUNTY will review all CDBG projects and activities to determine whether they are being carried out in a timely manner as required by CDBG Regulations, 24 C.F.R. Volume 3, Subtitle B, Chapter V, Part 570.902.
- E. **Payment Process.**
1. **Applications for Funding.** Before the COUNTY distributes any funds to the CITY under this Agreement, the CITY shall submit to the COUNTY Community Development Division an application for funding, which shall be in the form and format specified by the COUNTY and in compliance with HUD regulations.
  2. **Contract Project Agreement Payments.**
    - a. **Payment and Reimbursement Procedures.** In order to receive payments or expense reimbursements under this Agreement, the CITY shall submit to the COUNTY's Community Development Division a request for payment with appropriate documentation (invoices, billings, etc.) specifying the items or services for which payment is being requested. Payments for eligible expenses or reimbursements shall be made against the line item budgets specified in the Agreements and in accordance with performance thereof. The COUNTY shall process requests for payments or reimbursements within thirty (30) business days and shall forward payments to the CITY,

or the appropriate contractor or vendor as identified through a fully executed Agreement or Contract with the CITY, immediately upon the approval of the request. Reimbursements may be delayed for monitoring of activities and/or submission of incomplete documentation.

**b. Indirect Costs.** If indirect costs are charged, the CITY will develop an indirect cost allocation plan for determining the appropriate CDBG share of administrative costs and shall submit such plan to the COUNTY for approval.

**F. Non-Appropriation Clauses.** The CITY agrees that every contract to which it is a party involving the use of CDBG funds allocated hereunder shall include a non-appropriation clause. Such clause shall state that the funding therefore is contingent upon the continuing allocation and availability of CDBG funding and not upon the availability of COUNTY General funds.

**1. Accounting Standards.** The CITY's financial management system shall be in compliance with the standards specified in OMB Circular A-87. In addition, the CITY shall comply with OMB Circular A-110, Attachment F, and agrees to adhere to the accounting principles and procedures required therein, utilize adequate internal controls, and maintain necessary source documentation for all costs incurred.

**H. Expenditure Restrictions.** All CDBG funds approved by HUD for expenditure under the COUNTY's Grant Agreement, including those that are identified for CITY projects and activities, shall be allocated to the specific projects and activities described and listed in the CITY's proposal for funding, Agreements, and Contracts; such funds shall be used for no other purposes. No project, activity, or the amount allocated to a given project or activity may be changed without the written concurrence of the COUNTY and/or HUD, as required.

**I. Additional Spending Limitations.** The CITY agrees that no more than two-and-one-half percent (2.5%) of the total funds it receives hereunder shall be used for eligible planning, urban environmental design, and policy-planning-management-capacity building activities, upon formal application and , as defined in under the CDBG Regulations, 24 C.F.R. Subtitle B, Volume 3, Chapter V, Part 570.205. The CITY understands that if more than two-and-one-half percent (2.5%) of the funds are otherwise used, the COUNTY may be penalized and the CITY shall be required by HUD to reimburse any amounts wrongfully expended in excess of the two-and-one-half percent (2.5%) limit. The CITY further agrees that no more that fifteen percent (15%) of its annual allocation hereunder may be spent on community service activities, pursuant to the CDBG Regulations, 24 C.F.R. Chapter 3, Subtitle B, Chapter V, Part 570.201(e).

If the CITY wishes to conduct a project or activity that would be in excess of either the two and one-half percent (2.5%) limit or the fifteen (15%) limit, it shall first submit to the COUNTY a written request for a waiver prior to the submission of its project or activity application. The CITY understands and agrees that the COUNTY may or may not grant a waiver request regarding these activity limits and that the COUNTY shall have final responsibility for the selection of all projects and activities.

The CITY understands that, while this Agreement is in effect, it may not apply for grants under the "Small Cities" or State CDBG Programs for the Federal fiscal years during which it is participating in the Urban County's CDBG Program.



- J. **Cost Overruns.** The CITY shall be solely responsible for any financial liability or costs incurred as the result of cost overruns associated with projects or activities within its jurisdiction for which it receives funding under this Agreement.
- K. **Requests for Additional Funding.** Pursuant to CDBG Regulations, 24 C.F.R. Volume 3, Subtitle B, Chapter V, Part 570.504, the CITY shall fully expend all CDBG Program funds for the project or activities identified in the applicable Agreement prior to requesting any additional funding from the COUNTY. If the CITY terminates its participation in the Urban County, any CDBG Program funds received by the CITY thereafter shall be returned to the COUNTY, unless the CITY has become an “Entitlement Grantee” and the COUNTY agrees to permit the use of the funds by the CITY solely for the purposes permitted under the CDBG Regulations governing Entitlement Grantee Programs.
- L. **Bonds.** The CITY shall be solely responsible for procuring from its contractors and/or subcontractors bid guarantees and performance and payment bonds as required by Federal and State law. Pursuant to OMB Circular A-110, Attachment B and Attachment O, Par. 4.C, bid guarantees in the amount of five percent (5%) of the contract price are required for contracts in the amount of one hundred thousand dollars (\$100,000) or more. Performance and payment bonds in the amount of one hundred percent (100%) of the contract price are also required. Such bonds must be issued by corporate sureties approved by the CITY, licensed to do business in the State of Colorado, and may only be released upon the written approval of the CITY.
- M. **Insurance.** The CITY shall be solely responsible for requiring its contractors and/or subcontractors to provide adequate insurance as required by Federal or State law and as appropriate for all projects and activities for which the CITY receives funding under this Agreement. The insurance required of the CITY's contractors and/or subcontractors may include, but not be limited to, commercial general liability insurance, automobile insurance, workers' compensation insurance, professional liability insurance, and unemployment insurance. All insurance policies must list both the CITY and the COUNTY as “Additional Insureds.”

In the event that the CITY fails to require its contractors and/or subcontractors to acquire and maintain adequate insurance as required herein, the CITY shall, to the extent allowed by law, indemnify the COUNTY for any liability incurred as the result of such failure. The CITY shall cure or cause to be cured such failure within ten (10) business days after having received written notice from the COUNTY of the failure. If the insurance requirement(s) are not met and/or cured within ten (10) business days, the COUNTY may immediately suspend, discontinue, or terminate this Agreement and any program or activity allocations made hereunder.

- N. **City as Independent Contractor.** The CITY shall be responsible for the direct day-to-day supervision and administration of the projects and activities for which it receives funding under this Agreement. As such, the CITY shall be deemed to be acting as an independent contractor and not as an employee of the COUNTY. The CITY shall be solely and entirely responsible for its acts and omissions, and the acts and omissions of its elected officials, employees, servants, contractors, and subcontractors during the term and performance of this Agreement. No elected official, employee, servant, contractor, or subcontractor of the CITY shall be deemed to be an employee, servant, contractor, or subcontractor of the COUNTY because of the performance of any services or work under this Agreement. The CITY, at its expense, shall procure and maintain workers' compensation insurance and unemployment compensation insurance as applicable and/or required by law. **Pursuant to the Workers' Compensation Act, § 8-40-202(2)(b)(IV), C.R.S., as amended, the CITY understands that it and its elected officials, employees, and**



**agents are not entitled to workers' compensation benefits from the COUNTY. The CITY further understands that it is solely obligated for the payment of Federal and State income tax on any moneys earned pursuant to this Agreement,** as applicable.

- O. **Assurances and Certifications.** The CITY agrees to comply with the HUD Assurances and Certifications contained in the document attached hereto and incorporated herein by this reference as Exhibit 1.
- P. **Excessive Force.** The CITY has adopted and is enforcing:
1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and;
  2. A policy enforcing applicable state and local laws against physically barring entrance to or exit from a facility or location that is the subject of such non-violent civil rights demonstrations within its jurisdiction.
- Q. **Record Retention.** The CITY shall maintain records and accounts of the funds it receives hereunder in accordance with accepted accounting procedures and any applicable Federal and State laws and regulations. The CITY will provide full access to these records to the COUNTY, the Secretary of HUD or the Secretary's designee, the Office of Inspector General, and/or the General Accounting Office, so that compliance may be confirmed regarding the expenditure of funds pursuant to this Agreement. The CITY further agrees to provide the COUNTY, upon request, a copy of any audit records pertaining to the CITY's CDBG Program operations during the term of this Agreement. The CITY shall retain all records pertaining to this Agreement for a period of ten (10) Federal fiscal years following the termination of this Agreement.
- R. **Termination Asset Management.** If the CITY terminates its participation in the Urban County CDBG Program, any assets acquired under this Agreement or from CDBG Program funding shall be managed or disposed of in accordance with 24 C.F.R. Volume 1, Subtitle A, Part 85 and any other applicable HUD and/or Federal regulations.
- S. **Compliance With Local Laws.** All responsibilities of the CITY enumerated herein shall be subject to applicable State statutes and regulations and CITY ordinances, resolutions, and rules and regulations insofar as they apply to projects or activities located within the CITY.

### III. RESPONSIBILITIES OF THE COUNTY

- A. **Administrative Oversight.** The COUNTY, as a designated Urban County and Participating Jurisdiction, is ultimately responsible for the administrative oversight and supervision of all funds allocated to the CITY hereunder. As such, it is responsible for ensuring that all funds allocated to the CITY are expended in accordance with the AAP, all Agreements and/or Contracts, and all applicable Federal, State, and local laws, ordinances, resolutions, regulations, and laws pertaining to this Agreement. It is the intent of the COUNTY to exercise only that degree of administrative and supervisory control concerning CITY projects and activities as necessary to comply with such requirements and in accordance with the provisions of this Agreement.
- B. **Distribution of Funds.** The distribution of CDBG funds between the COUNTY and the CITY shall be determined as follows:

- 1. Administrative Allocation.** The COUNTY shall retain seventeen-and-one-half percent (17.5%) of the total CDBG Program funds allocated to the COUNTY for the purpose of general oversight, management, coordination and related costs. The expenditure of these funds shall be within the sole discretion of the COUNTY for the aforementioned purposes.

In the event the CITY does not have appropriate planning activities for any given Federal fiscal year, the COUNTY shall retain the two-and-one-half percent (2 1/2%) Administrative funds for Program operations within the COUNTY Community Development Division.

- 2. Allocations to Jurisdictions.** The funds remaining after the subtraction of the administrative allowance outlined above shall be made available to the respective jurisdictions based on an analysis of the percentage that each jurisdiction's population and low income population represents in comparison of the total population of the Urban County, as more specifically described in the HUD formula that is attached hereto and incorporated herein by this reference as Exhibit 2. This formula will reflect the information provided in the most recent decennial United States Census.
- 3. Application Compliance.** All applications for funds must comply with all applicable Federal laws and regulations before any funds may be distributed.
- 4. Benefit to Low and Moderate Income Residents.** CDBG National Objectives require that at least seventy (70%) of CDBG funds utilized must principally benefit low-to-moderate-income residents. The COUNTY and the CITY agree to utilize their CDBG Program allocations each year in accordance with CDBG Program National Objective requirements by allocating at least seventy (70%) percent of their funds toward projects or activities that principally benefit low-to-moderate income residents. In preparing applications for funding, the CITY shall also take into consideration provisions for the elimination of slums or blight and provisions to meet urgent community development needs that are a threat to public health and safety and have become known or serious within the last eighteen (18) months, which are also part of the CDBG Program National Objectives.
- 5. Community Service Activities Spending Cap.** The CITY agrees that no more than fifteen percent (15%) of its annual allocation hereunder may be spent on community service activities, pursuant to CDBG Regulations, 24 C.F.R. Chapter 3, Subtitle B, Chapter V, Part 570.201(e). No carry-over of community service activities will be allowed. Community service activities funds not fully expended within the specified timeframe must be recaptured and reprogrammed as part of the next annual funding cycle.
- 6. Reallocation of Funds.** If, for any reason, a Participating CITY cannot comply with any applicable Federal laws and regulations, the funds for which the Participating CITY was eligible under this Agreement shall not be paid to that CITY and shall be reallocated in accordance with Exhibit 2.
- 7. Non-Use of Funds.** Parties agree the CITY may elect not to apply for the funds for which it is eligible, in which case such funds shall be allocated to other eligible Participating Cities in accordance with the population formula specified in Exhibit 2. The following year, said CITY may again apply for funds. The CITY may also elect to carry forward the funds for which it is eligible for a period of two years, with prior written approval of the COUNTY Community Development Division, if a larger, strategic project has been identified and



agreed upon by both Parties. If such a project is identified and agreed upon, the CITY must expend all funds for which it is eligible in the third year, or all prior year funds shall be subject to recapture by the COUNTY and be reallocated to other eligible projects.

#### IV. MUTUAL RESPONSIBILITIES

- A. **Compliance With Federal Laws and Regulations.** The PARTIES shall take all actions to do all things that are appropriate and required to comply with the applicable provisions of the grant agreements received from HUD by the COUNTY in which the CITY is included. These include but are not limited to: the Act, as most recently amended, including all associated regulations, rules, guidelines, and circulars promulgated by the Federal departments, agencies, and commissions relating to the CDBG Program; the Davis-Bacon Act, as applicable; Section 3, as applicable; Minority-Owned Businesses/Women-Owned Businesses, as applicable; the Contract Work Hours and Safety Standards Act; Title VI of the Civil Rights Act of 1964; Title VIII of the Civil Rights Act of 1968; the Housing and Community Development Act of 1974; The Fair Housing Act; the Uniform Federal Accessibility Standards (UFAS); the Americans With Disabilities Act (ADA); and the Residential Lead-Based Paint Hazard Reduction Act of 1992, as amended, and any associated regulations and rules. Additionally, in accordance with 24 C.F.R. Volume 3, Subtitle B, Chapter V, Part 570, no employee, official, agent or consultant of the CITY shall exercise any function or responsibility in which a conflict of interest, real or apparent, would arise. The PARTIES shall take all actions necessary to assure compliance with the COUNTY's Urban County certification required by section 104(b) of Title I of the Housing and Community Development Act of 1974, as amended, including Title VI of the Civil Rights Act of 1964, the Fair Housing Act, section 109 of Title I of the Housing and Community Development Act of 1974, and other applicable laws.
- B. **Governmental Immunity.** The COUNTY and the CITY are "Public Entities" as defined under the Colorado Governmental Immunity Act, § 24-10-101, *et seq.*, C.R.S., as amended. Nothing in this Agreement shall be construed to waive or in any manner limit any of the protections or immunities afforded thereunder.
- C. **Fair Housing.** The COUNTY is prohibited from funding activities that do not comply with HUD's policies and regulations concerning fair housing. The CITY agrees not to take any actions pursuant to funding it receives under this Agreement that would result in the COUNTY being in noncompliance with its Fair Housing Certification. The CITY acknowledges that noncompliance by the CITY may constitute noncompliance by the COUNTY, which may provide cause for funding sanctions or other remedial actions by HUD. Urban County funding shall not be used for activities in, or in support of, any locality that does not affirmatively further fair housing within its own jurisdiction or that impedes the COUNTY's actions to comply with the County's Fair Housing Certification.
- D. **Reporting.** The CITY will file all reports and other information necessary to comply with applicable Federal laws and regulations as required by the COUNTY and HUD. This includes providing to the COUNTY information necessary to complete the Consolidated Annual Performance and Evaluation Report (CAPER) in a timely fashion. Requirements will be specified in individual Agreements and/or Contracts. The COUNTY shall be responsible for confirming the compliance of CITY projects with applicable Federal laws and regulations. The COUNTY shall further be responsible for maintaining proper documentation of the COUNTY's administrative expenses and for determining that all necessary reports and information are filed with HUD and other applicable Federal agencies in a timely fashion.

1. **Support of Nonprofit Organizations.** The COUNTY recognizes nonprofit organizations as being valuable partners in addressing the needs of low and moderate-income citizens. The CITY is encouraged to provide financial support utilizing its General funds, CDBG funds, and other available funds to support nonprofit organizations that serve low-income residents within the Urban County and/or the CITY. CDBG funds are limited to fifteen percent (15%) annually for community service activities. CDBG funds should supplement activities above and beyond what local CITY funds normally support; they are not meant to displace use of local support.
  
2. **Termination.** This Agreement may only be terminated as provided herein or as otherwise provided by Federal, State, or local law, ordinance, resolution, regulation, or rule.

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IN WITNESS WHEREOF, the COUNTY and the CITY have duly executed this Agreement, which shall become effective as of the latest date written below.

**BOARD OF COUNTY COMMISSIONERS  
ADAMS COUNTY, COLORADO**

\_\_\_\_\_  
W.R. "Skip" Fischer, Chairman

\_\_\_\_\_  
Date

ATTEST:  
KAREN LONG  
CLERK AND RECORDER

APPROVED AS TO FORM:

\_\_\_\_\_  
Deputy Clerk

\_\_\_\_\_  
Adams County Attorney's Office

**CITY OF NORTHGLENN  
ADAMS COUNTY, COLORADO**

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
Date

ATTEST:  
CITY CLERK, CITY OF NORTHGLENN

APPROVED AS TO FORM:

\_\_\_\_\_  
City Clerk

\_\_\_\_\_  
City Attorney

## EXHIBIT 1

### CERTIFICATIONS

**The CITY certifies that:**

- a. It possesses legal authority to make a grant request, and to execute a community development and housing program, and to contract with Adams County for such assistance.
- b. The CITY governing body will duly adopt or pass as an official act, a resolution, motion or similar action authorizing the person identified as the Official Representative of the CITY to submit CITY funding proposals and all understandings and assurances contained therein, and directing and authorizing the person identified as the Official Representative of the CITY to act in connection with the submission of proposals and to provide such additional information as may be required.
- c. As part of the COUNTY's Citizen Participation Plan, the CITY will hold a public hearing at least ten (10) days prior to submitting funding proposals to the COUNTY and will:
  1. Provide citizens with estimated amounts of CDBG funds proposed to be used for activities that will benefit persons of low and moderate-income; and
  2. The CITY will prepare proposals of community development on the projected use of funds in accordance with Section 570.301(a)(3).
- d. CDBG funds/projects/programs will be conducted and administered in compliance with:
  1. Title VI of the Civil Rights Act of 1964 (Pub.L. 88-352; 2 U.S.C. § 2000d *et seq.*);
  2. Title VIII of the Civil Rights Act of 1968 (Pub.L. 90-284; 42 U.S.C. § 3601 *et seq.*); and
  3. Federal Fair Housing Requirements.
- e. The CITY will develop proposals of projected use of funds in which at least seventy percent (70%) of the funds are utilized on activities or projects that principally benefit low and moderate-income families. Remaining funds may be used on activities or projects that address other National Objectives, in compliance with HUD requirements, including activities or projects that eliminate slum or blight, as identified in a HUD-approved Slum/Blight Plan, or projects that meet an urgent need, as defined by HUD;
- f. The CITY will not attempt to recover any capital costs of public improvements assisted in whole or in part with funds provided under Section 206 of the Act or with amounts resulting from guarantee under Section 108 of the Act by assessing any amount against properties owned and occupied by persons of low and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements, unless:
  1. Funds received under Section 108 of the Act are used to pay the proportion of such fee or assessment that related to the capital costs of such public improvements that are financed from revenue sources other than under Title I of the Act; or
  2. For purposes of assessing any amount against properties owned and occupied by persons of moderate-income, the CITY certifies to the Secretary that it lacks sufficient funds received under Section 108 of the Act to comply with the requirements of subparagraph (1) above.
- g. When appropriate for CITY projects, notifications, inspections, testing, and abatement procedures concerning lead-based paint will comply with Section 570.608.
- h. The CITY will comply with the other provisions of the Act and with other applicable laws.
- i. The CITY agrees to administer, in good faith, a policy designed to ensure that the activities and facilities are free from illegal use, possession, or distribution of drugs and alcohol by its beneficiaries and is in compliance with drug-free work place policies.



EXHIBIT 2  
PY 2012 JURISDICTIONAL FORMULAS

**Adams County Community Development Block Grant Program  
2012 Fund Allocation**

|                          |             |                            |
|--------------------------|-------------|----------------------------|
| HUD Funding Level:       | \$1,612,599 |                            |
| Population Base Factor:  | 80%         | Low Income Factor: 20%     |
| Population Base:         | \$1,032,063 | Low Income Base: \$258,016 |
| 2010 Census Population:  | 441,603     |                            |
| Urban County Population: | 217,993     |                            |

| Jurisdiction   | Population     | % of Total<br>Population | Allocation Based<br>on Population<br>Distribution | HUD<br>Low/Mod<br>Population | HUD<br>Percent of<br>Low Income | Allocation Based<br>on Low Income<br>Factor | Reallocated or<br>Program<br>Income Funds | Formula<br>Allocation |
|--|----------------|--------------------------|---|------------------------------|---------------------------------|---|---|-----------------------|
| Bennett  | 2,308          | 1.1%                     | \$10,927  | 981                          | 1.07%                           | \$2,751                                     | \$0                                       | \$13,678              |
| Brighton   | 33,352         | 15.3%                    | \$157,901   | 9,413                        | 10.23%                          | \$26,398                                    | \$0                                       | \$184,299             |
| Commerce City  | 45,913         | 21.1%                    | \$217,370   | 20,405                       | 22.18%                          | \$57,224                                    | \$0                                       | \$274,594             |
| Federal Heights  | 11,468         | 5.3%                     | \$54,294  | 7,680                        | 8.35%                           | \$21,538                                    | \$0                                       | \$75,832              |
| Northglenn   | 35,789         | 16.4%                    | \$169,439   | 13,969                       | 15.18%                          | \$39,175                                    | \$0                                       | \$208,614             |
| Unincorporated<br>Adams County                           | 89,163         | 40.9%                    | \$422,132   | 39,556                       | 42.99%                          | \$110,931                                   |   | \$533,063             |
| <b>Total for Current<br/>Participating Jurisdictions</b> | <b>217,993</b> | <b>100.0%</b>            | <b>\$1,032,063<br/>\$1,290,079</b>                | <b>92,004</b>                | <b>100%</b>                     | <b>\$258,016</b>                            | <b>\$0</b>                                | <b>\$1,290,079</b>    |

20% Admin

\$322,520

\$1,612,599