


**CITY MANAGER'S OFFICE MEMORANDUM  
#1-2023**

**DATE:** Jan. 9, 2023  
**TO:** Honorable Mayor Meredith Leighty and City Council Members  
**FROM:** Heather Geyer, City Manager   
**SUBJECT:** CR-10 – Approval of the 2023 Legislative Issues Guide

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**PURPOSE**

To consider CR-10, a resolution approving the 2023 Legislative Issues Guide for the 2023 State Legislative Session.

**BACKGROUND**

The Legislative Policy Committee has developed the 2023 Legislative Issues Guide for consideration by the entire City Council. The guide can be considered a policy statement and is intended to be general in nature and serves as a tool for County and State officials to reference during the 2023 Legislative Session. It would be distributed to elected officials and other stakeholders during and after the Legislative Dinner on Jan. 23, 2023.

Changes to the 2023 Legislative Issues Guide from 2022 include:

- Updated photos throughout the document
- Updated What's New in Northglenn section
- Removed the COVID-19/ARPA information
- Updated content throughout the document
- Updated bills that the Legislative Committee supported or opposed during the 2022 Legislative Session
- Added a new City Awards section
- Updated total project amount to \$17.8M for 120<sup>th</sup> Avenue
- Updated multiple statistics under Northglenn at a Glance
- Removed Jenny Willford from Council list and explained that she is now in the State Legislature

**STAFF RECOMMENDATION**

Staff recommends approval of CR-10.

**BUDGET/TIME IMPLICATIONS**

The cost of the printed document is approximately \$277.40. Document design is done in-house.

**STAFF REFERENCE**

If Council members have any questions, please contact Heather Geyer, City Manager, at [hgeyer@northglenn.org](mailto:hgeyer@northglenn.org) or 303.450.8706.

CR-10 – Approval of the 2023 Legislative Issues Guide

SPONSORED BY: MAYOR LEIGHTY

COUNCIL MEMBER'S RESOLUTION

RESOLUTION NO.

No. CR-10  
Series of 2023

\_\_\_\_\_  
Series of 2023

A RESOLUTION ADOPTING THE CITY OF NORTHGLENN 2023 LEGISLATIVE ISSUES GUIDE

WHEREAS, the City of Northglenn has an interest in the legislative activity of the Colorado General Assembly; and

WHEREAS, state legislation may impact the residents of the City of Northglenn, and may also impact or influence municipal operations of the City; and

WHEREAS, the City has an interest in providing input on proposed legislation, and the Legislative Policy Committee has developed a Legislative Issues Guide, which identifies the City's position on legislative issues; and

WHEREAS, the Legislative Issues Guide will be utilized as guiding policies when reviewing and responding to proposed legislation of interest to the City of Northglenn.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF NORTHGLENN, COLORADO, THAT:

Section 1. The 2023 Legislative Issues Guide, attached hereto as Exhibit 1, is hereby adopted by the City Council.

DATED, at Northglenn, Colorado, this \_\_\_\_\_ day of \_\_\_\_\_, 2023.

\_\_\_\_\_  
MEREDITH LEIGHTY  
Mayor

ATTEST:

\_\_\_\_\_  
JOHANNA SMALL, CMC  
City Clerk

APPROVED AS TO FORM:

\_\_\_\_\_  
COREY Y. HOFFMANN  
City Attorney




Northglenn

**2023**

State  
Legislative  
Issues Guide



# WHAT'S NEW IN NORTHGLENN

Artist rendition of the new Northglenn City Hall



## NEW CITY HALL

Northglenn is well underway with Phase 2 of the Civic Center Master Plan after the completion of Phase 1 – the opening of the new \$54 million recreation

center in October 2021.

Anderson Mason Dale Architects, a Denver-based firm, is designing a reimagined city

hall. Groundbreaking is set for the second quarter of 2023, and the new facility will include the latest in sustainable design. This includes Net Zero energy use

and CORE Green Building Rating certification.



Location of the new Northglenn City Hall, located just east of the current facility.

CIVIC CENTER MASTER PLAN PHASE 3 BOUNDARY (PRIVATE MASTER DEVELOPER)

## 120TH AVENUE

120th Avenue is set to be widened from two lanes to three from Washington St. to York St. This stretch is one of the busiest thoroughfares in Adams County. The City is utilizing about \$9.5 million in Transportation Improvement Program funds, which were awarded by the Denver Regional Council of Governments (DRCOG) and administered by the Colorado Department of Transportation. Local sources are contributing the rest of the funds on this \$17.8 million project.



## KARL'S FARM

Residents are now moving into Karl's Farm, Northglenn's newest neighborhood. A former agricultural and historical farm, this site will have 25.8 acres of residential, 14.9 acres of mixed use, 8.3 acres of commercial, 3.4 acres of parks and open space, and 11.6 acres of roadway. The residential component includes 832 units of diversified housing including townhomes, senior housing, and duplexes. The City received the 2022 Medium Community of the Year Award from the Economic Development Council of Colorado for this project.



## COMP PLAN

The City is nearly finished updating its comprehensive plan, with adoption expected in February 2023.

Last completed in 2010, the document will provide a long-range vision to guide future actions of the community. The process has involved extensive public outreach. Looking into a wide range of topics through the lenses of equity and resiliency, the goal for the guide is that it drives Northglenn toward a future that benefits all residents while celebrating its values.





Members of City Council, the Northglenn Urban Renewal Authority and Prost Brewing Company, along with city staff, celebrate at the Prost VIP welcome event on July 27.

## PROST BREWING RELOCATING TO CITY

Prost Brewing Company is bringing its corporate headquarters, production and distribution center and a new biergarten to the Northglenn Marketplace.

The brewery portion is set to open in the second quarter of 2023, with the biergarten to follow in the summer or fall.

The facility will create a family-friendly, affordable gathering place for the community to enjoy authentic beer and German chef-inspired food. It will include entertainment, live music, and special events that will attract more than 300,000 people annually to visit the biergarten, and more for special events and tours of the brewery.

The brewery will receive national recognition as one of the most sustainable and technologically advanced in the country. They plan to produce 20,000 barrels initially and grow to 40,000 to 50,000 over the next



Artist rendition of the new Prost Brewery and Biergarten

few years, which would solidify Prost as one of the top five largest craft breweries in the state.

With the support and partnerships from the EDIT Commission, Adams County Board of County Commissioners, City Council, and Marketplace owner Hutensky Capital

Partners, approximately \$6 million was provided to help fill the financial gap and get this project to the finish line.

Prost plans on investing \$25 million over the next 10 years.



**200**

NET NEW JOBS AT FULL CAPACITY

**52,847**

SQUARE FEET OF THE BREWERY

**23,200**

SQUARE FEET OF THE INDOOR/OUTDOOR BIERGARTEN AT TOP CAPACITY

**100%**

CO<sub>2</sub> CAPTURE AND REUSE

# THE CITY COUNCIL HAS IDENTIFIED SEVERAL LEGISLATIVE ISSUES FOR 2023 AND DEVELOPED A FORMAL POLICY STATEMENT.

**The City of Northglenn was founded in a location that was once the “edge” of the Denver metro region.**

Times have changed and the City now finds itself encompassed by suburban growth but competitively positioned along the Interstate 25 corridor, nearly in the center of the Denver metro region.

This advantageous position provides easy

access to most destinations, including downtown Denver, Boulder and Denver International Airport, as well as a variety of employment centers in all directions.

Its competitive location strategically positions Northglenn for both future residential and new business growth.

This guide can be used by county, State, and Federal elected officials to inform legislative decisions that would be supported by the City of Northglenn.



## NORTHGLENN AT A GLANCE



POPULATION

**37,546**



MEDIAN LIST PRICE

**\$510K**



HOUSEHOLDS

**14,608**



HOUSEHOLD SIZE AVG.

**2.7**



MEDIAN AGE

**32.8**



MEDIAN HOUSEHOLD INCOME

**\$73,163**



HAVE BACHELOR'S DEGREES

**22.1%**



PROPERTY TAX RATE

**11.597**

RACE/ETHNICITY



WHITE 54.3% | HISPANIC/LATINO 34.8%  
MULTI-RACE 3.9% | ASIAN 3.3% | BLACK 2.6%  
NATIVE AMERICAN/ALASKA NATIVE .6%  
NATIVE HAWAIIAN/PACIFIC ISLANDER .3%

SALES TAX

TOTAL: 8.75%  
CITY 4.0%  
COLORADO 4.0%  
ADAMS COUNTY .75%



## COUNCIL GOALS

Council has identified eight main goals for the community that guide the legislative policy statement:

**High-Performance Government**

**Public Safety**

**Housing Opportunities**

**Sustainability**

**Community Engagement**

**Business Retention and Growth**

**Diverse Community**

**Infrastructure**

These goals will be re-evaluated as a new strategic plan will take effect starting in 2024.

An electric charging station is located next to the south entrance at the Northglenn Recreation Center.



## TRANSPORTATION

**With its position along the metro area’s major north-south corridor, the City naturally has a strong interest in State transportation planning and financing.**

The City recently adopted a plan to support the use and infrastructure of electric vehicles. Northglenn will reduce greenhouse gas emissions and improve air quality through electric vehicle adoption and infrastructure that is inclusive, sustainable, cost-effective, and innovative.

Northglenn aspires to increase

environmental and economic sustainability for the community by transitioning to an electric transportation future, reaching 4,200 electric vehicles by 2030, aligned with the State of Colorado EV Plan.

**Therefore, the City:**

- Supports the completion of RTD’s FasTracks N Line commuter rail to end of line as originally planned.
- Supports local control of public roads, public transit, pedestrian paths and bike lanes to address emerging modes of transportation that serve the entire metro area and Adams County.
- Supports alternative methods of funding transportation infrastructure needs.

- Supports effective implementation of Colorado’s vehicle emissions standards and other regulatory and programmatic activities designed to reduce greenhouse gas emissions from mobile sources.
- Supports implementing the 2020 Colorado Electric Vehicle Plan and other efforts to increase electrification of all motor vehicles.
- Supports increasing funding and policy incentives for multimodal transportation and multimodal-friendly development statewide.
- Supports fare equity for public transportation.
- Supports State implementation of ozone reduction measures.



## TELECOMMUNICATIONS

**Access to reliable, high-speed and affordable broadband and cable programming is a priority for the City.**

**Therefore, the City:**

- Supports the retention of municipal regulatory authority over broadband and cable television systems.
- Supports affordable access by all municipalities to state-of-the-art telecommunication and information services.
- Opposes Federal or State restrictions on local control of municipal rights-of-way or on the authority of local governments to develop or acquire their own telecommunications infrastructure.

- Opposes Federal or State restrictions on municipal franchising, regulatory and taxing authority over telecommunications systems.



# PUBLIC HEALTH AND SAFETY

## Public health and safety is a primary responsibility of the City.

The Northglenn Police Department has implemented a Community Co-Production Policing philosophy of law enforcement. This is based on the belief that the community should be integrally involved in shaping the policing strategies that affect it. In response, a new police board was created to assist in bringing together the public and law enforcement (read more on page 8).

The department has also continued the implementation of its 360 Assessment. This includes body-worn and vehicle dash cameras, best practices, and providing more training than POST requirements.

Externally, Northglenn is dealing with rising crime rates, the ravages of the Fentanyl epidemic, increasing homelessness and difficulties in recruiting and retaining sworn personnel.

The City is taking a leading role in the region in the managing and distribution of funds from the nationwide opioid settlement. These monies are being used for enforcement, treatment and education.

### Therefore, the City:

- Supports State legislation that resolves the issue of medical expenses for individuals in custody with an equitable solution for all parties.
- Opposes State legislation that would jeopardize or impair the reliability of the E-911 system.
- Supports State and local programs to address the youth vaping crisis and opioid epidemic.
- Supports providing communities with resources to address chronic homelessness, supportive housing, mental health, suicide prevention and substance abuse.
- Supports area and regional facilities for homelessness and substance abuse, as none exist in Adams County.



Body-worn cameras are now worn by all officers.



The Northglenn Police Department hosts outreach activities including bike safety rodeos at local schools, the Citizen's Police Academy and Safe Street Halloween.



## CRISIS RESPONSE UNIT

The Crisis Response Unit (CRU) works to ease hardships for Northglenn residents by aiding police response and creating a path for self-advocacy through the use of an on-scene crisis response team, case management, and conflict resolution. The CRU accepts referrals through various city departments, including police, court and code enforcement, as well as from individuals themselves.







*City Council held a groundbreaking for the senior housing at the Karl's Farm development.*

## ATTAINABLE HOUSING

***The City is committed to a housing market that offers a variety of options for all residents, in every stage of their life, including those on fixed incomes or of limited financial means.***

The General Assembly has enacted laws that have attempted to include remedies for homeowners with construction defects, but are also widely regarded as having caused a dramatic decline in the construction of multi-family, owner-occupied housing (condominiums) in Colorado.

The City is evaluating recommendations

from a recent housing needs assessment. These will allow Northglenn to cater to the housing needs of people from all economic backgrounds by adjusting zoning laws and making it easier for residents to improve their homes or move up in housing while staying in Northglenn. A DOLA grant for \$75,000 helped cover the cost of the assessment.

The new Karl's Farm development (see page 2) has committed housing for seniors, which will allow long-time residents to transition into more appropriate accommodations while remaining in Northglenn.

***Therefore, the City:***

- *Supports a balanced approach to resolving construction defects concerns between*

*builders and homeowners, as exemplified by the City's adoption of a model ordinance on the topic.*

- *Supports increasing local government's ability to regulate, manage or generate alternative sources of funding for attainable housing and public/private partnerships.*
- *Supports leveraging funding through State and local partnerships to provide homeownership assistance.*
- *Supports continuation of a senior homestead tax exemption.*
- *Supports State funding to address housing affordability such as Proposition 123.*



## HOMELESSNESS

***Like the rest of the metro area, homelessness has increased over the past few years in Northglenn.***

This creates a strain on our law enforcement, parks and public works staff, but more importantly – people are living in situations that are unsafe, unsanitary and away from needed resources.

The City had a unique opportunity to make

a direct impact on homelessness. Working with Adams County and the Denver Rescue Mission, Northglenn temporarily transformed its old rec center into an overnight housing facility for a specific group of people facing homelessness.

Not only did they have a place to stay the night, they also received consultation and case management from Denver Rescue Mission and Crisis Response Unit staff (learn more about this group on page 6).

72 individuals participated in this Winter Housing Program, with 21 exiting into long-term housing. Although the City had to close the shelter as the facility is set to be razed, this is an example of what can be accomplished.

Additionally, Northglenn works with area and regional municipalities to provide services and address issues that stem from homelessness.



# EDUCATION

**Northglenn is a unique community with 13 K-12 schools within a 6.5-square-mile radius.**

The City believes an effective education system supplies our municipalities with an educated and well-trained community and workforce that will both allow existing businesses to expand and attract new business investment.

The most effective programs are those partnerships among our educational institutions, local stakeholders and local governments. Due to its importance to our communities, the City supports education as a



**Northglenn High School STEM students create centerpieces for the City's Business Appreciation Event every year.**

community-wide value.

**Therefore, the City:**

- Supports State and local policies and initiatives that encourage greater early learning, K-12, higher

education, workforce training opportunities and lifelong learning opportunities that allow cities to attract and retain an excellent workforce.

- Supports access to information and resources that help

parents and caregivers give students the greatest chances to learn and grow in safe and healthy ways.

- Supports State initiatives that enhance creative and innovative partnership opportunities with businesses and educational institutions. This includes shared facilities, school resource officers, and enhanced programming.
- Supports education funding that is balanced between State and local sources and takes into consideration all sectors of the economy.
- Supports funding that would enhance early childhood education opportunities.



## ADVANCING RACIAL EQUITY

**Celebrating diversity, advancing equity, and becoming a more inclusive community continue to be a focus for City Council.**

For the City's 11-person Diversity, Inclusivity and Social Equity (DISE) Board, the name is the mission, as it works to influence future decision-making in the City.

In addition to having a presence at many of the City's events, the board conducted a resident survey on Diversity, Equity



**Barry**

African-American mayor, but he was also the first for a major city in Colorado.

Meanwhile, the Community Co-Production Policing (CCPP) Advisory Board exists to bring together the Northglenn Police Department and the community in shaping law enforcement strategies. The goals are to

and Inclusion as well as spearheaded the movement to have a future park posthumously named after Odell Barry. The former Denver Bronco was not only Northglenn's first

reduce fractionalism, create transparency, increase community trust and enhance public safety while improving equity.

Internally, City staff has made inclusivity one of its core values, and has hired external firm CPS HR to help on this journey. An internal Diversity, Equity and Inclusion (DEI) assessment has already been completed. This allowed the City to begin developing targeted staff and leadership training, to include cultural intelligence. A detailed DEI work plan will be finalized in 2023.



## UNFUNDED MANDATES

**Programs and regulations mandated by the State or Federal government upon local governments without adequate funding force local governments to divert scarce local funding away from pressing local needs.**

**Therefore, the City:**

- Supports protection of statutory and constitutional provisions that protect local governments from being obliged to comply with unfunded mandates.
- Opposes unfunded State or Federal mandates.





**The City's Business Appreciation Event honors entrepreneurs and businesses that have excelled in Northglenn.**

## URBAN RENEWAL AUTHORITY

**The City's urban renewal authority is an extremely useful and proven tool to remedy urban blight in economically depressed areas.**

In 2021, the Northglenn Urban Renewal Authority (NURA)

issued \$85,663 in business grants, improved 45,796 square feet of commercial space, and leveraged \$3.8 million in private sector improvements.

Tax Increment Financing (TIF) is a unique mechanism that enables an Urban Renewal Authority to use the net new tax revenues generated by projects

within a designated urban renewal area to help finance future improvements.

TIF is a new source of tax revenue, not an additional tax, that would not be available but for new investment.

In recent years, the General Assembly has addressed a variety of bills on this subject,

some of which have been enacted.

**Therefore, the City:**

- *Opposes further watering down of municipal urban renewal authority and/or downtown development authority by the General Assembly.*



## URBAN RENEWAL PROJECTS

### Northglenn Marketplace

Located at Interstate 25 and 104th Avenue, the Marketplace is the highest sales tax-revenue producing shopping area in the City, and staff continues to work with majority property owner Hutensky Capital Partners to continue its status as an economic hub for the community and north metro area.

Prost Brewery is bringing its corporate headquarters, brewery and largest biergarten

to Northglenn (see page 3) and will open in 2023. This is a cornerstone project for the Marketplace, which will drive approximately 300,000 visitors per year to the location, strengthening its desirability. With the addition of Prost Brewery, the center will be 92 percent occupied.

In 2022, Five Below, Painted Tree Boutiques, dd's Discounts, and Forma Furniture all opened their stores at the Marketplace.

### Washington St. Property

After purchasing the property at 112th Avenue and Washington Street in 2021, the Northglenn Urban Renewal Authority has entered into a purchase and sale agreement with a private developer. The existing buildings will be razed in the first half of 2023, with plans for an office/incubator space for small businesses in its place.



## SALES AND USE TAXES

**Like most Colorado cities, Northglenn is highly dependent on sales and use tax revenues, providing 65% of our tax revenues annually.**

Under Colorado's constitution, Northglenn and other home rule municipalities are entitled to locally collect and administer this tax.

**Therefore, the City:**

- *Supports efforts that would simplify the tax system for*

*those remitting tax, provided that such measures would not materially jeopardize the revenue raising capacity of the tax system or its legal basis.*

- *Supports efforts to facilitate "main street tax equity" by requiring collection of tax on remote sales by Internet or*

*mail-order vendors within the City.*

- *Opposes legislation that would jeopardize the City's home rule authority over sales and use tax matters, through resultant litigation, or otherwise.*



# ENVIRONMENTAL SUSTAINABILITY

## ***The City is committed to building a framework for environmental sustainability for the future.***

The City has continued to work with Xcel Energy Partners in Energy to implement the Energy Action Plan adopted in early 2020. This includes connecting residents and businesses to opportunities that reduce energy consumption and energy bills. Also partnering with Xcel, the City adopted its Electric Vehicle Plan (see Transportation, page 5)

Northglenn joined Adams County and the City of Westminster to partner with Solar United Neighbors and launch the City's first solar co-op.

Through the Love My Air program with Adams County Public Health, the City installed two air quality monitoring stations.

The City is committed to mitigating the devastating impacts of climate change, while providing the community with excellent parks and recreation services and facilities.

Additionally, the City operates water, wastewater and stormwater utilities in a financially-sound, reliable, safe and environmentally-friendly manner.

### **Therefore, the City:**

- Supports maintaining or enhancing funds for parks, trails, forestry, horticulture and recreation services and facilities.
- Supports equal or greater funding levels of Great Outdoors Colorado grants awarded to municipalities.
- Supports municipal and State reuse, composting and recycling programs and exploring incentives for end markets.
- Supports collaboration between State and Federal government agencies and Colorado's local governments to advance local climate protection.
- Supports equitable strategies to enable and accelerate building electrification.
- Supports accelerating retirement of existing fossil fuel generating facilities and their replacement with cost-effective and reliable clean energy supplies, through means that protect both utilities and consumers.
- Opposes legislation that would diminish the authority of local government to regulate environmental impacts to the City.
- Supports limitation on plastic and Styrofoam consumption.
- Supports funding and partners such as Xcel Partners in Energy to assess and become electric vehicle ready.



# PUBLIC EMPLOYMENT

## ***The City supports efforts to maintain its ability to recruit and retain a high-quality workforce.***

Some of the City's efforts to achieve this goal include:

- A \$15 minimum wage for all positions
- Expanded its Family and Caregiver Leave program above Colorado's Proposition 118 or Paid Family Leave requirements
- Market-driven increases for civilian staff and sworn officers in response to rising inflation and salaries in the metro area



## LOCAL CONTROL & MUNICIPAL HOME RULE

### ***Colorado has a tradition of local control and decentralized governmental authority.***

That is reflected in the home rule provisions of the State constitution and in substantial grants of power to Colorado municipalities in State statutes.

These provisions reflect a belief that local issues and local needs are generally best addressed locally. The City strongly shares this belief.

### **Therefore, the City:**

- Supports State legislation that enables and facilitates the resolution of local issues locally.
- Opposes State legislation that would pre-empt or otherwise limit municipal authority, including legislation that aims to diminish or intrude upon the authority of home rule municipalities, such as land use.



# SUPPORT/OPPOSE

## The City took positions on these measures in 2022:

### Supported

- HB22-1026: Alternative Transportation Options Tax Credit
- HB22-1064: Prohibit Flavored Tobacco Regulate Synthetic Nicotine
- HB22-1142: Alcohol Beverages Extended Service Hours Permit
- HB22-1304: State Grants Investments Local Affordable Housing
- HB22-1326: Fentanyl Accountability And Prevention
- HB22-1378: Denver-metro Regional Navigation Campus Grant
- HB22-1051: Mod Affordable Housing Tax Credit
- HB22-1083: Colorado Homeless Contribution Income Tax Credit
- HB22-1151: Turf Replacement Program

- HB22-1295: Department Early Childhood And Universal Preschool Program
- SB22-001: Crime Prevention Through Safer Streets
- SB22-005: Law Enforcement Agency Peace Officer Services
- SB22-159: Revolving Loan Fund Invest Affordable Housing
- SB22-146: Middle Income Access Program Expansion

### Opposed

- HB22-1020: Customer Right To Use Energy
- HB22-1152: Prohibit Employer Adverse Action Marijuana Use
- HB22-1272: Repeal Of Attorney Fees On Motions To Dismiss



# CITY AWARDS

- Edie Award, Economic Development Council of Colorado, medium size community of the year for the Karl's Farm development (October 2022)
- American Public Works Association (APWA) – Structures – medium size community – Northglenn Recreation Center, Theatre and Senior Center
- Colorado Parks and Recreation Association (CPRA) Columbine Award for Design for the rec center (2021)
- IPMA-HR Agency Award for Excellence for the Paid Family & Caregiver Leave and Flexible Work Arrangements Programs (May 2022)
- Government Finance Officers Association (GFOA) audit and budget awards
- Cara Hockaday, Colorado Parks & Recreation Association's PLAaY Professional of the Year (October 2022)



## CONTACT US

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#### WARD 4

Former Council Member Jenny Willford is now representing Northglenn in the State Legislature.

TBD IN FEBRUARY 2023

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2023

State Legislative Issues Guide

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